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SAIGON, NOVEMBER 5-President Nguyen Van Thieu's bombshell refusal to send a delegation to the expanded Paris peace talks has glaringly exposed some of the most questionable—if not shocking—American at diplomatic chicanery in the current history of the Vietnam war. The gist warmen of the minimum affair during this decisive phase of the w Vietnams war was that in the American Ambassador Ellsworth S. Bunker here had secured the agreement of the South Vietnamese to go to a three-way peace conference at Paris, with representatives of the U. S., the South Vietnamese and North Vietnamese governments. A general understanding that the Ni National Liberation Front would be an integral part of the Hanoi delegation. Meantime, in Paris, Harrim American Ambassador Harriman had already made the deal with Hanoi that the NLF could be there separately as an independent delegation, and Harriman made the minimum slip of telling the South Vietnamese delegation in that too. When Thieu received the cable from Paris, his delegation in Paris telling of the man upcoming NLF 2 separate representation, sheer pandemonium broke out at the Presidential Palace and in the end the South Vietnamese washed their hands of the whole The debate here in diplomatic and official American sheenanigans. circles is whether somewhere between the White House, Bunker and Harriman, the American coordination and communications broke down-or whether the en toto the Americans were attempting to double-cross the South Vietnamese government.

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The whole chain of Palace discussions in which the Vietnamese leadership ended up directly repudiating the Johnson Administration in Washington must also be viewed—at least from this vantage point—against a background of the American elections. As the American-South Vietnamese discussions. which dramatically began with Ambassador Bunker's dramatic visit to the Presidential Palace at 6:45 a.m. on October 16-as these discussions unraveled it became increasing clear town both the Vietnamese government and the American and diplomatic communities here that the American President had geared up the bombing halt of North Vietha Vietnams and the upcoming peace negotiations to coincide with the American election on November 5. Even senior American officials here—including life-long Democrats and fervent Johnson supporters—sensed and expressed their private view that, as one said, "this is a most vulgar display by Johnson of outright political And as another said--"This is an out and out political expediency." machination by Johnson either to get Humphrey elected or else to go down in boldface type in the history books."

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Even senior Vietnamese government officials—including those participan, participating in the Palace discussions expressed believe that Johnson was playing politics with peace during the three weeks preceding the American Bunker election and they were becoming acutely aware that was frenetically attempting to bundle them off to Paris, *Tregardless of the tactics he used or at the consequences to South Vietnamz itself.

Now, in Saigon, the tactics of the American Ambassador and his deputy,

so samuel Berger, have become even more of the focus than the merits of
the peace of package deal. Some members of the American community and

pro-American diplomats have become moutraged — as one source said—at
Bunker's tactics while simultaneously. It is the shricking and "American
sell—out" on the ordered point of the NLF representation in Paris.

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The first questionable tactic to help than was the "streamrobler process," used the very first day when Bunker met Thieu on October 16th at 6:45 a.m. In the words of one pro-American diplomat who followed developments closely, "Bunker simply handed Thieu the typewritten joint communique on the bombing halt Washington wanted to send out and expected him to sign on the dotted line in a matter of hours. This whole approach seemed incredible since the Americans had been secretly negotiating with Hanoi for days on the peace package that the last party of to know. And, at that, Saigon was given only a few hours deadline time by washington to make its decision. It hardly seemed the way to treat an ally for which 29,000 Americans have already died.

"One theory is that Bunker went to the Palace at such an undiplomatic hour in hopes of catching Thieu half-aw asleep. But, by god, at six in the morning all Orientals are wide-awake and Thieu certainly was."

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Thieu's answer was he would have to consult the rest of the government. Other officials Vietnamese officials pointedly reminded the Americans that the Vietnamese constitution—which the Americans had once been so keen for the Vietnamese to adopt—provided in Americans had once on matters of war and peace the President was obliged to get agreement from the two-house legislature.

"But, this time, the Americans didn't care about the constitutional process after and all the pains they had gone through to initiate it here, one senior Vietnamese said.

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Variations of these tactics also occurred during the three weeks of
Palace the confrontations. There was the "soft-sell" approach in which
American Embassy officials invited numerous influential Vietnamese to
dinners and lunches and the proceeded to "feed us full of baloney that were strong enough to negotiate at this time," one Vietnamese diner
explained. Emanticant the management of the management of nerves in which several American economic aid officials of the management, but a deliberately to broadcast around Saigon that the U.S.
"could" start cutting economic aid. Another tactic was the
traditional "divide and rule" approach of attempting to split the senior
Vietnamese officials. At one time, management one of the American
ambassadors called on Vice President Nguyen Cao Ky privately and urged
him to give his personal agreement to the American plan so that ashington
could be notified. Ky politely said he served the Vietnamese President.

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This latter approach was the most pathetically ironic of all—because during the past 15 months, the American officialdom here had been uring urging Thieu and Ky to work together, while instead they fought like cats and dogs. But—now with the increased pressure at the Palace confrontations, Thieu and Ky politically coalesced at the time the American Embassy least expected—or wanted it. The Thieu-Ky alliance from the very first day of the Palace meetings was the internal political turning point from the Vietnamese—and from that time more and more Vietnamese leaders in and out of the government were magnetized to Thieu as the American pressure grew.

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But, the real American chicanery began later. At the best, the Americans must be con were accused of gross misrepresentation; at the best, of low-level lying to the Vietnamese government on the status of the NLF at the expanded peace talks. The degree of American malpractices was probably accuratedly described by one pro-American diplomat when he said:

"Bunker Aretoned diplomatic language to the limit without going to me brink of telling an outright lie."

The whole American-South Vietnamese affair became un-hinged when
Thieu found out the wild disorepancies between what Harrian Harriman was
telling South Vietnamese delegatio delegates in Paris—that there would be
a four-power conference with the NLF separately represented—and what
Bunker was telling the Saigon government in Saigon—that Paris was to be
a tripartite affair.

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This stage began on October 25 when the Vietnamese presented the Americans with two new drafts of the joint communique to end the bombing. With reluctance. Bunker accepted the mildest version—the one making it seem lead Tikely Hanoi had made any concessions. (both drafts, however, " had specified the crucial phrase that "direct and an serious talks between the Republic of Vietnam and the Barr Democratic Republic of Vietnam." Thus, it specified the direct Saigon-Hanoi conversations that Thieu had wrung from Johnson in writing in the In Monolulu communique last July. The Americans said in effect-hey, what about us, and the Vietnamese said the Americans Could go, Tho. sure, Hence, the direct Sigon Hanoi commentum talks were phased into a three-power talk-but the South Vietnamese stated in no shape or fashion could the NLF be in Paris as a separate delegation, but could easy join the Hanoi representatives. Bunker took the Vietnamese draft which contained this crucial provision on which the composition of the Paris conference hingedand m sent it to Washington.

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The last week of October was the crunoker. On Sunday, October 27. Hanoi gave its final approval to the Americans on Harriman's propessed On October 29, Thieu asked Ky to prepare to head the peace package. new Saigon delegation to Paris because he believed the bombing halt was Then, the same day, at 6 p.m. Bunker came in to tell imminent. Thieu that everything was fixed, and the bombing halt would be the next Ty specifically asked Bunker if Washington: okayed Saigon's draft mentioning three-way confernece. communique ing the Bunker said yes. Ky asked if Hanoi approved. Bunker said as yes. Bunker said the bombing halt would be the next day and that the expanded peace talks would begin on November 2. In rough translation, the Vietnamese replied, "baloney. We can't get a national delegation there is five days. We agreed to go to Paris, but not on November 2." They reminded the Americans it had taken Hanoi months to send a delegation to Paris after to first acceptance

Bunker and Berger both reportedly flew into "a rage." This "fisticuff" went on for at least three hours.

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"Then the thing you ever saw happened," one Vietnamese who kept a brief diary of the whole event explained. "While we were haggling with Bunker about whether we'd go on Newton November 2 or not, an aide came in with a cable from Lam in Paris (South Vietnamese & Ambassador Pham Dang Lam). He had an angry session with (Philip) Habib and Harriman in Paris. Harriman told Lam Hanoi had not repeat not agreed to any damn thing and all your proposal (for a three-power conference) and we did not repeat accept your proposal (for a three-power conference) and we did not repeat not even Hanoi to accept them. Then Harriman ended up with that sentence Newsweek quoted correctly—your government does not repeat not represent all of South Vietnam, Mr. Ambassador, and you would do well to remember that.

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broke out in pandemonium. Bunker was asked to go to the next room so the Vietnamese could talk among themselves. Everyone was on the Vietnamese side was shocked at the discrepancy between Harriman and Bunker. Even Prime Minister Huong said the manufacture this must be blatant duplicity on the part of the Americans and Thieu said obviously someone was lying.

"Then we showed Bunker and Berger the cable from Lam. What about this before we decide about going on November 2. Bunker diplomatically said maybe Lam mus misunderstood E Harriman. We said Lam's English isn't very good, but Habib's French is—and no one could misunderstand to that extent.

"In funeral silence, Bunker and Berger mounted three their armored car (automobile) back to the American Embassy. Meantime, thex all the Vietnamese ordered chicken soup while wating waiting for the Americans to return...One and a half hours later, they came back. Bunker handed Thieu a letter did dictated over the phone by President Johnson. Johnson said it was all a misunderstanding. Bunker is my representative at your side in Saigon. Everything Bunker says is right. I stand by him and my policy is what Bunker says."

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The subsequent arrival of the NLF in Paris as a separate delegation would seem to contradict the contents of President Johnson's letter.

The Vietnamese z then said in essence they did not repeat not trust the Americans and that the Americans were not repeat not correctly arranging things on their behalf in Paris. But, Saigon would arrangement still send a delegation to Paris to talk to the Communist directly—but preliminary talks to arrange the round rules for themselves.

Again, pandemonium broke out, this time the Americans accusing the Vietnamese of betraying them, and saying in essence. You want to go to Paris and then you don't.

The final confrontation occured a occured on the evening of October 31, with the Vietnamese knowing the bombing halt was imminent. It was Thieu's first anniversary of his Presidential inauguration—and the meeting opened as the Communists were shelling the city. It was a tense, dramatic meeting, with strong words from Thieu and Barger and Bunker smoothing in remarks away.

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At one point, Berger turned to Thieu and said if the on a mandate from Hanoi officially keepting the NLF out as a separate delegation, then E Berger did not repeat think even the American government could support that demand.

Thieu pulled out a piece of paper, saying, oh is that right Mr.

Ambassador, and begins to write down the exact statement. Thieu countered,

that in that case, it sounded to him as though Berger was the deputy ambassador

from Hanoi instead of the deputy American ambassador to Saigon. Bunker and Saigon.

Berger's remarks were all a misunderstanding—and brushed it off.

communique to their other draft, but included the word "preliminary" talks.

At 4 a.m.—five hours before Johnson's bombing-halt speech—Bunker and Berger

left with the draft — returned two hours later with a counter-draft which

had dropped the word "preliminary"—the word necessary for the South Vietnamese

to set up their own procedural arrangements in Paris directly with the Communists,

rather than trusting to the American — arrangements.

Thieu replied in that case the South Vietnamese could not repeat not join the Americans in the bombing halt communique or participate in the Paris peace talks.

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Three hours later, Johnson announced the ending of the bombing, which the South Vietnamese declared a unilateral action and a day later,

Thieu dropped him his own bombshell about not repeat not going to Paris.

Now, remains the Saigun's South-Vietnamese-American deadlook
on Saigon's attending the Paris talks continues here, with the American
Embassy and awaiting instructions from Washington and the Sovern
Thieu government privately hoping for a new Republic Administration in
the White House.

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