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salgon—The recent American bombing raids against North Vietnem like the August ones during the Torkin Gulf incidnet—will probably have an a favorable effect of creating the proper internal political climate to form a strong stable government in this southern republic.

In short, the military escalation of the war outside of south they do not feel as they do not south the military escalation of the war outside of south they do not south the man will probably help in solving the internal political crisis within south that Hem. While the external escalation is momentarylly risky in terms of confronting Feking and Hoccow, the internal political situation is far more important in terms of future effective prosecution of the war.

It is in this sense that the February bond book bond bonbing reids equinat Borth Viet Ben ero a repetition of the August reids during the Torking Culf incident.

There is a sica sizeable school of thought in South Viet Non-among educated Vietnemese and some Western diplomate—that the real reason for the bending raids on North Viet Nem is to produce a strong stable government in saigon. While this is a matter of conjecture, clearly the effect of the airstrikes will be to 2 create the climate for a government with possessing institution in the most important prerequisite for deating t defeating the guerrillas in the South. Clearly, also, the Pleiku incident was a project and not a reason—for bombing North Vietness the bombing plans had been assessed decided upon at least a year ego—but the timing of the siretrikes coincided to the needs of internal political developments.

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The final puits solution to the internal aximin political crisis is a strong stable government with power tightly centralised in the hands of the anti-Communist Vietnamese armed forces—and more restricted specifically in the hands of a one-man dictator.

This solution was attempted following the August Tonking Gulf reids—and the only problem was that if failed disasterously.

Now the solution is not only the re-emergence of the military in the government—but the re-emergence of the military in such a way a slow, cautious and confused way that it can not be toppled as it was in August.

Clearly, if this attempt to form a strong stable government finis fails as it did in August, May hope of defeating the Communist guerrilles militarily and politically within south Vietnem have virtually evaporated.

But since the August bombing raids, the political circumstances within South Viet Nem have changed—and ere much more favorable for success.

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The bombing of North Viet Nam is directly linked to the internal political crisis. American Ambassador Mexwell D. Taylor important for months in public statements had made a strong stable government in Saigon a prerequisite for bombing raids on North Viet Nam. The argument in this line of reasoning was that bombing of Borth Vietnam was only a half-solution to the problem—that the Viet Cong guarrillas in the South would have to be defeated militarily by the Vietnamese armed forces, but also be defeated politically by a strong government capable of countering their proyagands and effectively prosecuting the war.

interpreted as an appeal and a hope for a stable government—but not a s a prorequisite for the bombing of North Viet Ham. For the recent bombing raids were leganed learneded when Saigen was begin between governments—the fire Saigen was a "provisional government cand was to us administer governmental duties—but not make key decisions—until a new parameterism provisional government had been appointed. Hence Taylor's reversal of his can amounced policy worked could be interpreted the (more) that the bombing of North Viet Namica a necessary condition for forming a personent government rather than vice versa.

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is an interim government until the a National Congress, scheduled March

21, elects a President, ratifies a strangeness a constitution

with power resting in a strong, authoritarian president, who will

name a new government and hopefully permanent government. This government

wee's ne week's new provisional government, organised with five

super-ministers overseeing the Cabinet, is important for three reasons:

- l. The structure and form of this provisional government is vaguely that of the far future permanent government—or in an imprecise sense, it is the "Khanh government without Khanh."
 - 2. Military officers will take a key part in the governme nt.
- 3. Stratum Like after the Tonkin Gulf bombing, this governmen was formed too slowly, thus allowing a political vacuum, which may lead to its future fall. Even with the recent bombing of North Viet Nem, the generals, religious and political leaders too at least a week to form a management provisional government, which may open the way for Communist political subversion in the future.

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Despite this faltering beginning, however, there is still more optimism for a strong stable government than there was following the Torkin Gulf bombing of North Viet Nem. The most important factor is that American policymakers are more decisive than they were after Torkin when they could not afford a political ax crisis—a d bloodshed in the streets of Saigon—before the American election. Second, has more power than a the armed forces immodificant management is more unified than it was fool following Torkin. Third, Khanh will return to power in the government more cautiously, better protected—and significantly legally—than he did i after the Torkin affair. Fourth, the mi alternative to the military regime is that of a civilian government and signer in past few months this alternative has been soundly discredited.

The shower has a positive track on the house that to

The big gemble is that Khanh will not be assessinated; the big question mark is whether the Buddhist political leaders will again openly oppose him through street demonstrations.

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Victor

South Viet Nam has been submerged in a lingering, unsolved political crists since—and a little before—the fell of the Mgo Dinh Dies regime Sevenber, 1963. At that time, Viet Nam had a strong contralised government. The problem since has been to create another—but this time the power will rest in the hands of the military. When Dies was eyer overthrown by the armed forces, a committee-type government of over generals followed for 39 days. Elimentary manufacture final military funts seven discussed with those generals of the first military junts ideas and plans for booking North Vitnam. They were reportedly lukeware to the idea—and were seen toppled from rower by Khanh on Jan. 30, 1964.

Rhanh's first months were managed by didentity restricted iniveness but he attempted to smother these conditions following the August 5th Tonkin Gulf incident and the first bombing of North Viet New by American planes. Two days later he is instituted a virtual state of mertial law, with curfew hours, consorably of local press and other necessary control measures in a state of emergency. Eleven days after Tonkin, he attempted to soize power by having himself eleted elected President with a strong-man constitution by a his 50-man military revolutionary council.

But he hesitated from manufarram to none his new government, a parar political power vacuum ensued, and soon street demonstrations and religious violence demanded first the abolition of the strong-man constitution and second the abolition of the "military dictatorship."

Again, he was indecisive—yet he was without the power to act decisively. His long-time friend and commender—in-chief of the Armed Porces, Maj. Gen. Tran Thien Khiem refused to use the armed forces to crush the mobs; Khanh's political support—the Dai Viet political party—was organizing the street demonstrations along with Duddhist leaders calling for Khanh's downfall; Khanh's political rival and pro-Buddhist chief of state Maj. Cen. Duong Van Minh sapped Khanh's political support.

But moost most important, American officials in Saigon were also in a state of immobility—for eight days during the crisis there was no contest between Ambassador Taylor and Ehank—and the American policy appeared to Western observers here simply to keep the lid on in until efter the American election.

Khanh somewhat mireculously survived by agreeing to abolish the constitution and by forming a triumvirate with Khiem and Hinh. But the most important consession was to dissolve the military junta ocuncil and to give to a civilian High National Council the right of deciding the future constitution and the future members of the government. Two of the 17 members of the High National Council were suspected Communists; it reished the prospects that in time this a civilian council would legalize a

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Unlike after the Tonkin Gulf crisis, however, when Khanh seized the Presidency with lightning speed, he has moved slowly and cautiously to gain quietly more power and unity then he had when he entered officed During the past in months, both Khiem and Minh have been virtually exiled from the country; the political parties which had opposed him have been country; the political parties which had opposed him have been country; the political parties which had opposed him have been country; the political parties which had relationship relationship between the Americans and the working relationship relationship between the Americans and the working the has shown political thefts tactical skill in out-maneuvering the Buddhist political leaders, who will the troublemakers in the future during the anti-Communist war.

But while should was at grining his political power, the Amed Parces

Por the past months since falling from power, the objective of ell and crucial intrigue in history has been pro-establish the political power of the anti-Communist armed forces (instead of the civilians who could swing pro-neutralist) and then to bring them and Khanh into the government in such an inconspicuous fashion that they could not be toppled.

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This has been done by a coup d'etat in installments. The military many council of 20-generals first overthrew on Dec. 20 the legal basis of the government—the 17-man High National Council. Then on Jen. 27 they overthrew the other two components of the government—the Chief of State and the Frime Minister. Then then re-instated the aged Chif Chief of State—but significantly his power legality is now based on that of the military junta and not the civilian council—and named an acting Prime Minister who would become the caretaker until the a new provisional regime was named. This new provisional regime, named this week, is hence the 2½ phasus installment of a three-phase coup d'etat. This government inminister has vaguely the structure of "khanh's government without Khanh."

In the forthcoming in market half-installment of the coup d'etat,

it a new constitution constitution along the lines of France's

Fifth Republic would be retified and on the 21st Khanh is scheduled

by popularly elected lational congress coular elected

to see me Vietnam's Charles decuall de Caulle. Once, this laborious

process process of selzing power is against deemed mandatory to

eliminate the reasons for future pro-neutralist, pro-Buddhist street

demonstrations to again clemor for his downfall. As an additional

protection, Khanh will be surrounded by three political screen

screens—his own military junta, a 2-ma 20-man military-civilian

council to solve religious question rathern than to allow steet

demonstrations—and the National Congress of delegates.

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SECRETAL COVERNMENT-10

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an index of Khanh's strength is that fact that his own supportors ere us deliberately minimizing it by sper spreading rumors of a coup d'etat.

If American blunders and Khanh's indecisiveness were contributing factors to the political simplifies who choos following the Tonkin Culf bod bong bombing of North Viet Nem, the political climate before during and because of the 5 recent bombing of North Viet Nem is perhaps a mark of their subtle, quiet success. of the American officials in Saigon and of Khanh.

While there is certainly more reason for optimism now than a following the Torkin effeir, there is also reason from always the possibility of mistakes—but a mistake now would be more crucial than in August. Amrican policymakers can still make blunders—by failing to coordinate with Vietnamese leaders. Khanh can still be indecisive—as he is this week in feiling to name immediately a new provisional government. The Buddhist leadership which partially top led Khanh in August can attempt to blook his rise to the Fresidency—or to take attempt to op topple him from no er—and they undoubtedly will try this. And the Viet Cong Communists can—and will obviously attempt—to use political subversion to sabotage the government as well as military offic offensives in the provinces.

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of Khanh and the Americans was a disaster, a failure after these recent saids would be the near-end for dates containing containing the Communists within South Viet Name. And, clearly, as the bombing raids show American policymakers have decided that enterprise the victory in South Viet Name is worth substantial risks of escalation outside its borders.